Chairman ; It is too late to think of amendments now.

Clauses 1 to 72.

Clauses 1 to 72 were, one by one, put to vote and carried.

Clauses 1 to 72 were added to the Bill.

Schedule and Forms.

The question that the Schedule and Forms to the Bill do stand part of the Bill was put and carried.

The Schedule and Forms were added to the Bill.

Preamble

The question that the Preamble to the Bill do stand part of the Bill was put and carried.

The Preamble was added to the Bill.

Title.

The question that the Title do stand part of the Bill and was put and carried.

The Title was added to the Bill.

Mr. Kayalam Paramesvaran Pillai : Sir, I move that the Travancore Lunacy Bill be passed into law.

Mr. C. O. Madhavan : I second it.

The motion was put to vote and carried and the Bill was passed.

THE TRAVANCORE BOILERS BILL.

Mr. Kayalam Paramesvaran Pillai : Sir, I beg to present the report of the Select Committee on the Travancore Boilers Bill and move that the Bill as reported be taken into consideration.

Mr. C. O. Madhavan : I second it.

Mr. S. Adam Sait : Sir, in supporting the motion I have to make one observation, *viz.*, that specific provision to safeguard the men who are working at the boilers is necessary and I hope that some provision would be made for it in the present Bill.

Chairman : The member will make his point clearer.

Mr. S. Adam Sait : In the present Bill as it stands no specific provision is made for safeguarding the interests of the existing men who are working at these boilers. Some provision is necessary for that purpose and I hope that the Law Member will consider it.

Chairman : Does the member mean that the provisions with regard to the qualifications prescribed in the Bill should not be applied to the existing workmen ?

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Mr. S. Adam Sait: Yes, Sir.

Mr. Kayalam Paramesvaran Pillai: Sir, the provision for that in the Bill, as it stands, is contained in Clause 26 sub-clause (6) which permits rules being made "requiring boilers to be in charge of persons holding certificates of competency, and for prescribing the conditions on which such certificates may be granted".

When rules are framed under this Clause by Government, the observation made by Mr. Adam Sait will be borne in mind.

The motion that the Travancore Boilers Bill be taken into consideration was put to vote and carried.

Chairman: As there are no amendments received all the Clauses may be taken together.

Clauses 1 to 31.

The question that Clauses 1 to 31 do stand part of the Bill was put and carried.

Clauses 1 to 31 were added to the Bill.

Preamble.

The question that the preamble shall stand part of the bill was put and carried.

The Preamble was added to the Bill.

Title.

The question that the Title do stand part of the Bill was put and carried.

The Title was added to the Bill.

Mr. Kayalam Paramesvaran Pillai: Sir, I wish to proceed now to the third reading of the Bill. For that, I wish to make a formal amendment in the short-title. I move that in Clause 1, the figure "1110" be substituted for "10".

Mr. C O. Madhavan: I second it.

Mr. Kochikal P. Balakrishnan Tampi: Sir, I rise to oppose the motion. The object of a first, second and third reading is to allow a decent interval at each stage. If all these forms are looked into as mere legal formalities, it would considerably retard the progress of this House in establishing sound legislative conventions. All the Rules made under the Regulation and the Regulation itself ought to be looked into from the constitutional point of view and not from the merely legal point of view. Many things may be legal but perfectly unconstitutional. I can understand a Legislative Assembly proceeding with the first, second and third reading of a Bill when there is an urgency about it as was

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[Mr. Kochikal P. Balakrishnan Tampi.]

done in the case of the Indian Defence Act. In normal legislative business, I do not think we need hasten through the Bill. I again appeal to the Law Member to put off the third reading to a future occasion so that this House may not be establishing unsound constitutional practices and traditions.

Mr. K. P. Nilakanta Pillai: Sir, after having passed the second reading of the Bill, I wish to know from the member, what would be the object of postponing the third reading and whether this House would be able to move any amendments at the third reading?

Mr. Kochikal P. Balakrishnan Tampi: I do not want to lecture to any honourable member on constitutional practices or legislative measures and Parliamentary practices. It is only to allow a decent intervel to pass that I request that the third reading be postponed. We do not pretend to be prophets in this House. We cannot think of all possible currents of opinion and change of circumstances of the future. Therefore according to the acknowledged principles of legislation and Parliamentary practice a decent intervel may pass so that if and when any change of opinion occurs, we would be enabled to incorporate that change in the Bill. It is true that as far as this Bill is concerned, I cannot foresee anything. It is only on principle that I am opposing. As a member of the Select Committee I ought to say that it is an ideal measure of legislation before this House. I share the modest glory with the law member, if there is any glory in passing this legislation, because I have had the honor to serve on the Select Committee.

Mr. E. P. Varghese: May I know from the member what particular purpose will be served by this intervel between the second and third reading?

Mr. Kochikal P. Balakrishnan Tampi: I will have to expound the first principles of legislation. Sometimes a country or a community or a large class of people may be swayed by passions of the hour; they may on the other hand be short-sighted; may not anticipate the possible future developments; they may not have sufficient time to bestow upon the practical effects in the working of the piece of legislation. Therefore, all over the world, from the mother of Parliaments downwards even to the smallest legislative body in the world three readings have been fixed up as a safeguard against hasty and imperfect legislation and that is why on a matter of principle, Sir, I again raise the question here.

Mr. Kayalam Parameswaran Pillai: Sir, I would first of all point out that no constitutional impropriety will be committed by this House in proceeding to the third reading of this

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measure to-day. It would be seen from the Standing Orders of this House that there is express provision that if no amendment is passed during the second reading the member in charge may proceed to the third reading at once. And, that is the ordinary course too of business. If the members have decided that all clauses should stand part of the Bill, it is only natural that the House would be anxious to go to the third reading immediately. But cases may occur where it may not be advisable to do so. For instance, if in respect of a Bill there has been a large number of amendments, there may be various clauses to be examined later on before the Bill is made into law. It is desirable that Government in such cases should have time to think over the clauses after the second reading. It would be remembered that when the second reading is passed the only authority that may bring in any amendment is the Government. In this case there has been no amendment at all and there has been no opposition to any of the clauses in the Bill. Therefore Government do not want further time for thinking over and we may now proceed with the further stage of the Bill.

Mr. Kochikal P. Balakrishnan Tampi: In the face of the Law Member's opinion, I withdraw my objection.

Chairman: The motion before the House is that the short title be amended, the amendment being to substitute the figures "1110" for '110...".

The motion was put to vote and carried.

Mr. Kayalam Paramesvaran Pillai: I move that the Bill just now amended be passed into law.

Mr. C. O. Madhavan: I second it.

The motion that the Bill as amended be passed into law was put to vote and carried.

The Bill was passed.

The House adjourned at 3-18 P. M. and met again at 3-30 P. M. with Mr. M. Govindan, one of the panel of Chairmen, in the chair.

ADJOURNMENT MOTION RE OUTBREAK OF MALARIA IN NEYYATTINKARA AND OTHER PLACES.

Chairman: We shall now take up Mr. N. K. Padmanabha Pillai's motion for the adjournment of the House to discuss a definite matter of urgent public importance, namely, the grave situation created in the country by the recent outbreak of malaria in an epidemic form.

Honourable members will remember that the time-limit for speeches is 15 minutes.

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